



Digital Assets and Digital Ledger Technology: A Pathway to Financial Inclusiveness

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Introduction

As digital transformation accelerates, billions of people worldwide remain outside traditional financial systems, lacking access to essential services like banking and credit. Digital assets and digital ledger technology (DLT), including blockchain, offer promising solutions to bridge these gaps. By enabling faster, secure, and cost-effective transactions, digital assets address pain points that contribute to financial exclusion. “Digital financial services can expand the delivery of basic financial services to the poor through innovative technologies like mobile-phone-enabled solutions, electronic money models, and digital payment platforms.”¹ This article explores how digital assets and DLT can support financial inclusion by overcoming design, liquidity, cash access, trust, security, and interoperability challenges—alongside an analysis of strengths, weaknesses, opportunities, and threats for each of these challenges.

1. Fostering Collaborative, Inclusive Infrastructure

A comprehensive and interdisciplinary approach to financial inclusiveness requires an ecosystem where governments, financial institutions, fintech companies, and community organizations work together towards a shared goal to provide access to payment services to all. As highlighted by the World Economic Forum, “shared standards are key to the future of digital assets in financial markets.”² Through collaboration, stakeholders can develop cross-sector policies and solutions that prioritize the needs of underserved communities and address fundamental and foundational barriers to access. This collaboration creates a foundation for inclusiveness, ensuring that digital assets are accessible and relevant for those historically left out of traditional financial systems.

- **Strengths:** A multi-stakeholder approach brings diverse perspectives and expertise, allowing digital assets to be designed with inclusiveness in mind. By aligning goals across sectors, international and collaborative ecosystems create a regulatory framework that supports innovation while protecting users, especially vulnerable populations. This combined effort also allows for knowledge-sharing and best practices, reducing the risk of siloed solutions that lack real-world impact.
- **Weaknesses:** Effective collaboration can be challenging due to differing objectives and regulatory standards across sectors. Governments and private entities may have conflicting interests, creating friction that slows the adoption and development of digital asset solutions. Without clear accountability and governance, collaboration could also lead to fragmented or inconsistent standards, which may erode public trust.

- **Opportunities:** Building an inclusive digital finance ecosystem allows for the creation of an interoperable infrastructure that connects various digital financial tools and platforms. Collaborating with diverse stakeholders can also encourage innovation, as cross-sector input often reveals new use cases and solutions that serve underserved communities. Additionally, public-private partnerships can leverage funding, infrastructure, and expertise, accelerating the adoption of digital assets for financial inclusion.
- **Threats:** Regulatory challenges and cross-border complexities pose significant threats to building a cohesive, inclusive infrastructure. Differences in compliance requirements, cybersecurity standards, and privacy laws across regions can complicate efforts, particularly in developing interoperable systems. Additionally, there is a risk that dominant players may influence standards in ways that favor certain interests, potentially compromising the inclusivity and neutrality of the ecosystem.

2. Designing Accessible, Inclusive Financial Products

Digital assets must be easy to use and accessible to those with varying levels of digital literacy and financial experience. This involves simplifying interfaces and reducing friction to create a cash-like user experience, ensuring digital asset solutions are inclusive by design. According to the Consultative Group to Assist the Poor (CGAP), “digital financial inclusion is crucial for achieving the sustainable development goals.”³ Creating a user-friendly experience with accessible language, intuitive layouts, and limited technical requirements will be essential for adoption in underserved areas and help fulfill sustainable development goals.

- **Strengths:** Digital assets can be integrated into environments with minimal technical requirements, offering a cash-like experience through tokens and exchange systems. This simplicity enables users to participate without deep technical knowledge, creating on and off ramps for those unfamiliar with digital finance.
- **Weaknesses:** The need for internet access and digital devices may hinder adoption among those without technological resources. Additionally, merchants and providers must be connected to these systems, which can pose logistical challenges. For those in remote or underdeveloped areas, the digital divide remains a formidable barrier that needs addressing to maximize accessibility.
- **Opportunities:** A centralized financial inclusion exchange could cater to underbanked users, providing simplified access points for engaging with digital assets. Such exchanges would allow seamless entry into the digital financial ecosystem, removing some technical and procedural barriers to access. By designing exchanges that are culturally and contextually relevant, financial services can cater to a broader audience.

- **Threats:** Regulatory scrutiny, particularly around Know Your Customer (KYC) and transaction transparency, could impede implementation. Proof-of-concept models with regulatory oversight could help alleviate these concerns. By working with regulatory bodies to demonstrate safe and compliant practices, digital asset developers can build solutions that meet compliance while remaining accessible. Also, while creating a culturally and contextually relevant network can be an opportunity, great variability in these configurations and standards could prove challenging.

3. Enhancing Liquidity with Low-Cost Transactions

Digital assets offer prompt fund availability and low transaction fees, addressing liquidity issues essential for financial inclusion. By reducing costs and transaction times, digital assets are well-suited for low-value, high-frequency transactions common in underserved communities. The World Economic Forum notes that “blockchain and stablecoins are coming back into the limelight — this time with the involvement of major financial institutions.”⁴ Enabling fast and low-cost transactions supports financial independence, allowing individuals to manage funds more freely and conveniently.

- **Strengths:** Transparent, low-cost transactions make digital assets an appealing choice for financially underserved populations, allowing immediate and accessible funds. This benefit is particularly critical for small-scale transactions or cross-border remittances, where fees can otherwise be prohibitively high.
- **Weaknesses:** The reach of digital asset networks depends on the providers’ willingness to participate in the exchange, limiting liquidity and accessibility. If the network lacks critical providers, liquidity challenges may deter users from adopting these solutions.
- **Opportunities:** A well-developed exchange with many participants could extend its reach across family networks, creating an efficient, low-cost financial ecosystem. Expanding liquidity networks could also open doors for microloans, savings accounts, emergency disbursements, and other financial products tailored to the needs of underserved communities.
- **Threats:** The presence of multiple exchanges could create fragmentation, causing barriers to usage. A master financial inclusion exchange could unify different exchanges, mitigating interoperability issues. By establishing a single, trusted exchange, the industry could build a consistent, cohesive financial environment that enhances liquidity while ensuring ease of access for users.

4. Cash In/Cash Out Support for Practical Accessibility

For digital assets to be fully inclusive, users must be able to convert digital currencies to and from cash easily. Cash in/cash out services are critical for those reliant on physical currency for daily expenses. The Atlantic Council emphasizes that “digital public infrastructure can support financial inclusion.”⁵ This functionality connects digital assets to real-world use, ensuring they can serve as more than a theoretical tool.

- **Strengths:** Digital asset exchanges may facilitate deposits and withdrawals via authorized agents and technology, bridging the gap between digital and physical currency needs. These exchanges can enable users to access digital assets without high barriers, encouraging them to participate without drastically changing their financial habits.
- **Weaknesses:** Access points require participating institutions; without them, users may struggle to withdraw or deposit funds. If local institutions are unwilling to support cash-in/cash-out options, users may find themselves disconnected from the broader digital finance system.
- **Opportunities:** By working with financial service providers willing to support cash-in/cash-out services, digital assets could enhance local banking and payment initiatives and promote community adoption. These services could provide a critical entry point for those without traditional banking access, offering a gateway to a broader financial ecosystem.
- **Threats:** Without sufficient access points, cash-in/cash-out services could become bottlenecks. Committed sponsors can be instrumental in establishing reliable access for underbanked communities. Ensuring diverse access points that reach all segments of society will be essential for the long-term success of digital asset systems.

5. Building Trust through Security and Community Engagement

Trust is a cornerstone of financial services, especially for underserved populations who may be unfamiliar with digital assets. Providing culturally relevant and familiar capabilities, transparent security features, dispute resolution, and multilingual support can establish confidence in digital asset solutions. The World Economic Forum states, “why financial inclusion is the key to a thriving digital economy.”⁶ A secure and user-centered design can make these tools safer, reducing user fears around fraud and misuse.

- **Strengths:** Digital asset exchanges can offer fraud prevention and inclusive, culturally relevant products. These security features, coupled with multilingual support, create a secure and accessible environment for diverse user groups. This, in turn, builds invaluable confidence, particularly among underserved populations who need assurance that their assets are protected and their needs are understood.
- **Weaknesses:** Without adequate access to technology, underserved communities may struggle to participate. In some parts of the world, even the undertaking of building the needed technology and infrastructure may prove challenging. Additionally, perceived discrimination in system design could be a barrier, particularly if products do not account for cultural nuances or community preferences.
- **Opportunities:** Engaging providers that support multicultural needs can build trust, while community ambassadors and pilot programs can further encourage adoption and demystify digital assets. Cooperation between developed and underdeveloped countries could help overcome resource and capability challenges. Trust-building initiatives can also include peer educators, who can provide relatable guidance and support to first-time users, fostering a positive introduction to digital finance.
- **Threats:** Bias in product design could impede trust. Regular feedback from community stakeholders can help refine digital asset solutions, making them more inclusive and widely accepted. By incorporating ongoing user input, developers can create a financial ecosystem that evolves with the needs of its users.

6. Error Mitigation and Resolution

For financially underserved users, errors in digital transactions can be costly and challenging to resolve. The Bank for International Settlements (BIS) highlights the importance of enhancing cross-border payments to reduce errors and improve efficiency.⁷ Building mistake prevention tools and clear avenues for dispute resolution helps address this risk, ensuring users feel supported and protected within the system while also accounting for potential regulatory considerations and requirements.

- **Strengths:** Digital assets can incorporate validation processes, which increase transaction security and accuracy, reassuring users that they are dealing with legitimate parties. This is particularly beneficial in regions where financial fraud is common, as it enhances the reliability of digital finance solutions.

- **Weaknesses:** Unlike traditional financial systems, digital assets are often irrevocable, which limits options for dispute resolution and refunds. This limitation can deter potential users from adopting digital assets if they fear mistakes will be unrecoverable. Exchange providers may also be on the hook for potential fraud and error scenarios.
- **Opportunities:** Incorporating robust error resolution processes into digital asset platforms can mitigate liability issues, building user trust and confidence in digital transactions. Features such as 'undo' options, confirmation steps, delay of value transfer, and dispute mechanisms could reduce the frequency and severity of user mistakes.
- **Threats:** Liability concerns under regulatory frameworks like the U.S. Reg E may arise. Proof-of-concept solutions that address error resolution from the start can make digital assets more user-friendly and dependable. By creating an environment of accountability and fairness, digital assets can better support the needs of diverse users.

Security and Identity Verification

While security is essential, strict identity verification requirements can exclude individuals without formal identification. According to the Financial Action Task Force, "reliable digital IDs can make it easier, cheaper, and more secure to identify individuals in the financial sector. It can also help with transaction monitoring requirements and minimize weaknesses in human control measures."⁸ A balanced approach to KYC and security protocols is necessary to ensure both inclusiveness and safety, helping more people engage with digital assets without unnecessary barriers.

- **Strengths:** Cryptographic tools inherent in digital ledger technology (DLT) provide a secure environment, preventing unauthorized access and misuse. Security measures can also be tailored to accommodate varying levels of user verification, ensuring the flexibility to include low-balance accounts.
- **Weaknesses:** Digital asset exchanges do not inherently include Know Your Customer (KYC), which can create hurdles for users lacking formal identification. If onboarding requires extensive documentation, some users may find the entry process restrictive or inaccessible.
- **Opportunities:** Implementing tiered KYC levels based on transaction size can help include low-balance users while maintaining security. These tailored solutions allow regulatory compliance while adapting to users' unique needs, thus broadening participation.
- **Threats:** Poorly designed vetting processes can create risks. Regular reviews of KYC and user verification practices can help digital assets meet security needs without imposing barriers to entry. Striking the right balance in verification processes is key to establishing a truly inclusive digital asset ecosystem.

Interoperability for a Unified Financial Inclusion Ecosystem

Interoperability across platforms and exchanges allows users to experience frictionless transactions, which is crucial for broad adoption. The quote from the World Economic Forum above in relation to industry collaboration, “shared standards are key to the future of digital assets in financial markets.”⁹ can enable adoption of interoperability. Creating a unified system that incorporates multiple exchanges can expand the reach of digital assets, making them accessible across platforms and borders.

- **Strengths:** A robust, unified digital asset exchange can simplify transactions, making interoperability with various financial platforms unnecessary if all are integrated within the same network. Such integration offers users consistent experience, reducing learning curves and transaction costs.
- **Weaknesses:** Fragmentation of digital asset systems can limit usability, as different solutions may not integrate smoothly with each other. Without common standards, users may face confusion or even incompatibility issues when transacting across platforms.
- **Opportunities:** A coordinated financial inclusion exchange with buy-in from major stakeholders could create a seamless, interoperable ecosystem. This initiative could prevent fragmentation, ensuring that digital assets are universally accessible, no matter what the user’s platform of choice.
- **Threats:** Competing exchanges could lead to a divided system that hampers widespread adoption. A collaborative approach across sectors can prevent fragmentation and support cohesive digital asset solutions. Establishing shared standards and protocols will be essential to maximize the reach and effectiveness of digital assets in driving financial inclusion.

Conclusion

Digital assets and digital ledger technology offer the potential to transform financial inclusion by addressing the unique challenges faced by the unbanked and underbanked. By incorporating inclusive design principles, developing accessible designs, fostering collaborative ecosystems, enhancing liquidity, and building trust, digital assets can bridge gaps that have hindered financial inclusiveness. Addressing potential threats—such as regulatory obstacles, interoperability issues, and technological access—is essential to fully unlock the potential of digital assets in promoting economic participation and financial equity. With thoughtful development and cross-sector collaboration, digital assets can pave the way toward a more inclusive global financial ecosystem.

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About the Faster Payments Council and the Financial Inclusion Work Group and the Digital Assets Work Group

The Faster Payments Council (FPC) is an industry-led membership organization whose vision is a world-class payment system where Americans can safely and securely pay anyone, anywhere, at any time and with near-immediate funds availability. To further this vision, the Faster Payments Council established the Financial Inclusion Work Group in 2021 with the mission to provide a blueprint for leveraging faster payments to accelerate access to the financial system for unbanked and underserved Americans. The FPC established the Digital Assets Work Group in 2023 with the mission to map out how digital assets relate to the financial industry, focusing specifically on payments made with digital funds – central bank digital currencies (CBDC), regulated liabilities, and stablecoin.

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